



PRE-REGISTRATION begins on Sunday, November 12 from 3 - 7 p.m. with a complimentary cultural mixer from 5:00 p.m. to 7:00 p.m. for pre-registrants.

TENTATIVE AGENDA

DAY ONE – November 13, 2006

Hyatt Regency San Francisco
Burlingame, California

7:30-8:30 am **REGISTRATION & CONTINENTAL BREAKFAST**

8:30-9:00 am **WELCOME & INTRODUCTIONS**
Olin C. Jones, California Attorney General's Office
Yet to be Determined Co-Presenters

INVOCATION
Tribal Elder

9:00-9:15 am **WHY ARE WE HERE**
Olin C. Jones, California Attorney General's Office

Tribal and state justice officials will jointly share background information regarding the causative needs for an educational justice summit that reflects topics related to policing in California's Indian Country. The overall goals of the summit will be presented to the participants.

9:15-10:15 am **AN OVERVIEW OF TRIBAL & STATE JUSTICE JURISDICTIONAL ISSUES & POLICING OPTIONS**
Bill Kolander, Sheriff, San Diego County Sheriff's Department
Robert Doyle, Sheriff, Riverside County Sheriff's Department
Tribal Representative (s) Yet-to-be-Determined

In order for event participants to gain the most beneficial impact from the Tribal & State Justice Summit, it is essential for them to be familiarized with the primary public safety issues that have developed in California's Indian Country over the past decade. This presentation will provide the attendees with a foundational base of knowledge that will allow them to

understand the nature of the sometimes controversial jurisdictional topics that will be presented in the following general sessions and workshops. The attendees will hear a well-balanced presentation from the tribal, and state justice agency perspective on policing California's Indian Country and the need for ongoing collaborative and cooperative dialogue between the stakeholders.

10:15-10:30 am **BREAK**

10:30-12:00 pm **THE HISTORY, BASICS & IMPACT OF PL 280**

Marc LeForestier, Deputy Attorney General, Indian & Gaming Law Section, California Office of the Attorney General

In 1953, the passage of Public Law 280 significantly altered the jurisdictional landscape in California's Indian Country. PL 280, enacted without fiscal appropriation, placed the responsibility for policing Indian reservations and rancherias within the jurisdiction of the sheriff's departments, state justice agencies and courts. In essence, the jurisdictional transfer ensured that the administration of public safety services for criminal offenses in California's Indian Country would be subject to the same legal process as the balance of the state. From the outset, PL 280 has been the subject of criticism, and extensive legal review by Tribal governments, local units of governments, and the state. This presentation will provide the summit participants with information about the historical circumstances that precipitated the creation and passage of the statute, state enforcement authority and highlight the major impact on the day-to-day interactions between tribal governments and our state's justice agencies.

12:00-1:15 pm **WORKING LUNCH & KEYNOTE ADDRESS**

Honoring Bill Lockyer, California Attorney General

1:15-2:30 pm **THE FUNCTION OF TRIBAL POLICE DEPARTMENTS**

Bill Denke, Chief, Sycuan Tribal Police Department

Larry Roten, Chief, Jackson Rancheria Tribal Police Department

Indian tribes, by virtue of their status as sovereigns that pre-exist the federal union, continue to possess attributes of sovereignty over both their members and their territory that have never been ceded by treaty or extinguished by statute. Tribes exercise their powers of self-government by operating government-based programmatic services, including tribal police departments. In California, a number of Tribal governments have established tribal police departments to ensure the safety of Tribal constituents and patrons of Tribal businesses. This presentation will provide the participant with a basic understanding of how a tribal government establishes a police department's organizational framework, performance standards and provides funding for the police function. The presenters will

also address the need for enhanced public safety services for tribes residing in a PL 280 state.

2:30-2:45 pm **BREAK**

2:45-4:45 pm **THE BUREAU OF INDIAN AFFAIRS SPECIAL LAW
ENFORCEMENT COMMISSION (SLEC) PROGRAM**
*Christopher B. Chaney, Deputy Bureau Director, U.S. Department of the
Interior, Bureau of Indian Affairs, Office of Law Enforcement Services*

The Bureau of Indian Affairs, Office of Law Enforcement Services will provide a presentation concerning the Special Law Enforcement Commissions (SLEC) offered by the federal government. The panelists will discuss the intent of the SLEC program and explain the scope of federal police authority retained by tribal police officers deputized under this program. The presenters will also explain the extensive application process undertaken and substantive requirements for Tribal Police Departments to receive the special commissions.

4:45 pm **ADJOURNMENT**

6:00-8:00 pm **CULTURAL RECEPTION**
To be conducted at the pool side pavilion

The Inter-Tribal Bird Singers of Southern California
Lead Singers Wally Antone & Walter Holmes

DAY TWO – November 14, 2006

Tribal and State Justice Summit
Hyatt Regency San Francisco
Burlingame, California

7:30-8:30 am **CONTINENTAL BREAKFAST**

8:30-8:45 am **WELCOME BACK**
Olin C. Jones, California Attorney General's Office

INVOCATION
Law Enforcement Chaplaincy

- 8:45-9:45 am **PANEL DISCUSSION: COUNTY & TRIBAL DEPUTIZATION AGREEMENTS**
 Gary Philp, Sheriff, County of Humboldt
 William Hostler, Interim Chief, Hoopa Tribal Police Department
- In Northern California, the Humboldt County Sheriff's Department and the Hoopa Valley Tribe have forged a mutually agreeable deputization agreement that brings enhanced levels of public safety services to the Hoopa Reservation, and surrounding area. The deputization agreement empowers Hoopa Valley Tribal Police officers, as Humboldt County Sheriff's deputies, with the authority to enforce California state penal codes, on or off of the reservation. This presentation will familiarize the attendees with that agreement and the process under which it was established. The presenters will also describe the day-to-day activities of the law enforcement personnel deputized under the auspices of this agreement.
- 9:45-10:00 am **BREAK**
- 10:00-11:30 am **TRIBAL CONTRACTING FOR PUBLIC SAFETY SERVICES**
Yet to be Determined, Moderator
Dennis Tilton, Chief Legal Counsel, San Bernardino Co. Sheriff's Dept.
Edward Prieto, Sheriff, Yolo Co. Sheriff's Dept.
Leslie Lohse, Treasurer, Paskenta Band of Nomlaki Indians of California
Greg Reynolds, Captain, San Diego Co. Sheriff's Department
Charles Wood, Tribal Chairman, Chemehuevi Indian Tribe
- In California, the majority of tribal governments rely on the local law enforcement agencies for police services under the authority of PL 280. In some instances, tribal governments that would prefer to have service levels consistent with their identified needs, may as one of their options, choose to explore a contractual relationship with local authorities to provide enhanced police services. This presentation will highlight the contracting process that some Tribes and county sheriffs have utilized to increase first responder, investigative and patrol services. The presenters will highlight the challenging process of framing the delicate subtleties of the contractual language.
- 11:30-1:30 pm **LUNCH KEYNOTE ADDRESS**
- 1:30-3:30 pm **PANEL DISCUSSION:
 ROUNDTABLE DIALOGUE BETWEEN TRIBAL, STATE &
 FEDERAL JUSTICE AGENCIES**
Olin C. Jones, California Attorney General's Office, Moderator
Gary Penrod, California State Sheriff's Association
Bill Denke, President, California Tribal Chiefs of Police Association
Larry Roten, Vice-President, California Chiefs of Tribal Police

*Daniel Bryant, Special Agent, Federal Bureau of Investigation
Yet to be determined, Bureau of Indian Affairs
Yet to be Determined, California Highway Patrol
Yet to be Determined, Tribal Government Official (s)*

Following the presentations that focused on tribal & state jurisdictional issues, such as PL 280, the function of tribal police departments, BIA's Special Law Enforcement Commissions, contracting, deputization agreements, etc., the day will be concluded by a panel discussion between tribal and state justice officials. The focus of the dialogue will be directed towards the manner in which tribal law enforcement, tribal governments, state and federal justice agencies across the state are interacting to address public safety issues.

3:30-3:45 pm **BREAK**

3:45-4:30 pm **PANEL DISCUSSION CONTINUED (IF NEEDED)**

4:30 pm **ADJOURNMENT**

DAY THREE – November 15, 2006

Tribal and State Justice Summit
Hyatt Regency San Francisco
Burlingame, California

7:30- 8:30 am **CONTINENTAL BREAKFAST**

8:30-8:45 am **WELCOME BACK**
Olin C. Jones, California Attorney General's Office

8:45-10:15 am **WORKSHOP BREAKOUT SESSION 1**

THE INDIAN CHILD WELFARE ACT: BASIC INFORMATION

*Anne Smith, ICWA Specialist, California Dept. of Social Services
Jennifer Walters, Supervising Attorney, Judicial Council of California
Other Presenters Yet to be Named*

Although the Indian Child Welfare Act (ICWA) was passed in 1978, to this day, large numbers of Indian children are removed from their homes and placed with non-Indian caregivers at disproportionately high rates compared to children of other ethnic backgrounds. This is mainly due to a lack of knowledge and misunderstanding of ICWA requirements by government, social services, probation, and courts. Participants will learn the historical

basis and purpose of ICWA, the essential elements of compliance with the Act, and why compliance is important.

THE BENEFITS OF MERGING PUBLIC SAFETY & MENTAL HEALTH SERVICES

Ann Sasaki- Madigan, Ph.D, San Diego Co. Sheriff's Department
Connie Reitman, Executive Director, Inter-Tribal Council of California
Pamela Cunningham, Siskiyou County Sheriff's Department

Mental health, substance abuse, domestic violence, sexual assault, and abuse cross generational lines negatively impact families. Tribal members experiencing these issues are at increased risk of involvement with the criminal justice system and further break down the family structure. Symptomology, prevention and current interventions, evidenced-based models, and funding resources will be discussed, to include the Mental Health Services Act (Proposition 63), the MIOCR grant (Mentally Ill Offender Crime Reduction). Culturally competent interventions to include gender specific, elderly, and gay and lesbian populations will also be presented. Strategies to work effectively with juveniles and adults in the criminal justice system for will be discussed by representatives from the Sheriff's and Probation Departments, and State Parole.

METHAMPHETAMINE IN INDIAN COUNTRY

Mitchell Brown, Chief, City of Oroville Police Department
Antonio "Tony" Archuleta, Tribal Council Member, Mooretown

Methamphetamine has been described as a crisis in Indian Country. This session will provide attendees with knowledge about the criminal effect of meth on Indian Country and surrounding communities, violence amongst meth users, meth's impact on the user and family, exposure risk of methamphetamine cooking, the Drug Endangered Children program, tribal/community resources, economic impact on Indian Country, prevention and treatment issues, maximizing resource management, and the importance of forming community intervention task forces to address issues in Indian Country. Additionally, a tribal council member will share their experience of meth's impact on the family and tribe.

POLICING IN INDIAN COUNTRY IN CALIFORNIA: A PL 280 STATE

Lt. John Ruffcorn, Riverside Co. Sheriff's Department
Jasper Begay, California Highway Patrol

10:15-10:30 am

BREAK

10:30-11:45am

WORKSHOP BREAKOUT SESSION 2

THE INDIAN CHILD WELFARE ACT: STATEWIDE COMPLIANCE

*Anne Smith, ICWA Specialist, California Dept. of Social Services
Jennifer Walters, Supervising Attorney, Judicial Council of California
Other Presenters Yet to be Named*

This workshop will highlight California's efforts to bring Tribal and County leaders, and Tribal and County ICWA workers together to address the need to focus on the complexities of the application of ICWA in a Public Law 280 state. California is a state-supervised, county-administered state, with 109 federally recognized tribes and 58 counties, some that are large urban counties and others that are very small rural counties. Participants will learn how representatives from tribes in California, the Attorney General's Office, the California Department of Social Services, and the Administrative Office of the Courts in California are working in partnership to achieve full compliance with the Indian Child Welfare Act in dependency and delinquency cases.

THE BENEFITS OF MERGING PUBLIC SAFETY & MENTAL HEALTH SERVICES

*Mrs. Madigan, San Diego Co. Sheriff's Department
Other Presenters Yet to be Named
Repeat Performance*

METHAMPHETAMINE IN INDIAN COUNTRY

*Mitchell Brown, Chief, City of Oroville Police Department
Antonio "Tony" Archuleta, Tribal Council Member, Mooretown
Rancheria
Repeat Performance*

POLICING IN INDIAN COUNTRY IN CALIFORNIA: A PL 280 STATE

*Lt. John Ruffcorn, Riverside Co. Sheriff's Department
Jasper Begay, California Highway Patrol
Repeat Performance*

11:45-1:00 pm

LUNCHEON

WHERE DO WE GO FROM HERE

Olin C. Jones, California Attorney General's Office

ADJOURNMENT